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RESEARCH ARTICLE

Gene Therapy Drug Development for First-In-Human Study of Pediatric Diseases: Facilitating Change to Current Paradigms

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ABSTRACT

Drug development in pediatrics is mandated under US and European Union legislation, and delays in pediatric studies can impact the appropriate labeling and use of therapeutics for children. Developing medical products for pediatrics is challenging, as there are several critical issues and factors to consider when initiating a pediatric drug development program. The International Conference Harmonisation guideline E11(R1) and criteria under 21 CFR part 50 subpart D define pediatric regulatory standards for drug developers and ensure the safety of pediatric participants in clinical studies.

Adequate adult data are typically required before finalizing pediatric study designs and initiating pediatric studies by virtue of the Pediatric Research Equity Act. It is evolving that the Food and Drug Administration (FDA) is including adolescents in Phase 3 trials. In pediatrics, the lack of coordinated use of extrapolation for safety and efficacy amongst global regulatory agencies impacts the timelines and development of clinical trial designs. First-in-human pediatric trials may be justified if the aspects of 21 CFR 50, subpart D specifically 21 CFR 50.52 are addressed. For example, first-in-human pediatric gene therapy trials have been allowed in spinal muscular atrophy (SMA) using a benefit-risk assessment to justify the conduct of first-in-human trials in children. The statutory requirement to study children in clinical trials is influenced by the nature of the disease that is currently under study and needs to be personalized. These issues are addressed in this perspective on gene therapy treatment in children.

Developmental Paradigms Using Extrapolation in Pediatric Drug Development

Clinical drug development in pediatrics is mandated under US and European Union legislation, and delays in pediatric studies can impact health care delivery. Before pediatric studies are completed, adolescents are typically treated with unlicensed, adult-approved therapies, and younger children are prescribed doses that are not adequately supported by data. Post-market studies in pediatrics are often not initiated until several years after adult indication approval, leading to years of unlicensed use without proper safety surveillance. Critical aspects such as pediatric specific endpoints, unique developmental safety concerns and even specific pediatric formulations or routes of administration need to be taken into consideration.

Several factors may contribute to the failure of reaching timely completion of clinical studies in a pediatric population, including the relative rarity of a disease in children, potential requirement for washout periods of other medications, and burden on trial participants, particularly when drugs are accessible off-label and clinical study sites are not readily accessible. Although it is important to collect knowledge on the effects of medicinal products in pediatric patients, this should be done without compromising the safety of pediatric patients participating in clinical studies. It is imperative that special measures are set in place to protect children from inappropriate risk. When designing studies, every attempt should be made to minimize distress, risk, and the number of participants, consistent with good study design.

Per the International Conference Harmonisation guideline E11(R1), ensuring a prospect of clinical benefit is required to justify the risks of exposing children to an investigational product.¹ Depending on the anticipated benefit-risk balance of an intervention, sponsors often need to have adequate reassurance from adult studies (typically Phase 2) that this balance is favorable before initiating studies in pediatric patients by understanding the drug pharmacokinetics (PK)/pharmacodynamics (PD) and response compared with placebo. Adequate adult data are typically required before finalizing pediatric study designs and initiating pediatric studies by virtue of the Pediatric Research Equity Act. It is evolving that FDA is including adolescents in Phase 3 trials. The lack of coordinated use of extrapolation for safety and efficacy amongst global regulatory agencies impacts the timelines and development of intelligent clinical trial designs. Perception of lack of incentive and initiative on the industry side, unlicensed use, insufficient return on investment,

and enrollment concerns remain active issues. This has slowed pediatric clinical trial execution to a crawl, with an average delay of 7.5 years and 7.7 years from adult to pediatric labeling approval of biologics for certain diseases like ulcerative colitis (UC) and Crohn's disease (CD), respectively.² The advances in gene therapy development require the collaboration of global regulatory agencies to balance benefit and risk and ensure that decisions that delay drug development do not ultimately prevent the therapies from reaching the needed population of children awaiting cures. The regulatory standards supporting the use of extrapolation of efficacy include the role of pediatric extrapolation as defined in the International Conference Harmonisation E11(R1) guideline.¹ This is "an approach to providing evidence in support of effective and safe use of drugs in the pediatric population when it can be assumed that the course of the disease and the expected response to a medicinal product would be sufficiently similar in the pediatric target and reference (adult or other pediatric) population."² Extrapolation of pediatric efficacy has a specific legal definition in the United States, relying on fundamental assumptions: "If the course of the disease and the effects of the drug are sufficiently similar in adults and pediatric patients, [FDA] may conclude that pediatric effectiveness can be extrapolated from adequate and well-controlled studies in adults, usually supplemented with other information obtained in pediatric patients, such as pharmacokinetic studies."² The European Medicines Agency guidance on extrapolation describes that "sufficiently similar" is not a black and white definition; there may be uncertainties associated with the data supporting extrapolation to the target pediatric population. The extrapolation approach should address these uncertainties, using clinical judgment to establish what level of uncertainty is acceptable. Whilst efficacy extrapolation may be supported, ultimately safety assessments are required for the pediatric population and the extent of this safety data will vary.

Unfortunately, the guidance does not delineate specificity for gene therapies. It is clear that the paradigm in gene therapy is unique, for example, the adult form of the disease may not be relevant for understanding disease pathobiology or manifestations in children. Often there is a later onset that has a different disease course; safety may not be relevant if there is meaningful disease progression, and it could actually be more unsafe to dose adults (see the cRISPR DMD case study).^{3,4}

Ethical Underpinnings and Regulatory Review

The extrapolation issue is particularly relevant in constructing an ethical framework to allow investigation of potential drug candidates in children before adults. In scenarios such as central nervous system degenerative and neurodevelopmental disorders, intervention earlier in the disease progression may influence the natural history of the disease. Development of therapeutics targeted to the needs of children mandates that first-in-human trials involve children. The ethical basis for justification of children first can be complicated by extrapolation in diseases where the disease presents in childhood and the patients live into adulthood. In diseases that are neurodevelopmental affecting both children and adults, complications of the disorder progress with age and by adulthood result in a nonconsenting adult who cannot willingly participate in clinical trials. For the nonconsenting adult who is not protected under Subpart D - Additional Safeguards for Children in Clinical Investigations creates a scenario that mandates earlier testing in children.³ In children, the disease manifestations are at an earlier point of development and delaying pending completion of clinical trials places the child at further therapeutic orphan status. Therefore, the lack of ability to use extrapolation from adult efficacy and safety data mandates earlier intervention in pediatric subjects. For clinical trials involving children as subjects, IRBs must review and approve only those clinical investigations that agree with the criteria under 21 CFR part 50 subpart D, as detailed in Table 1 below and implemented in the Spinal Muscular Atrophy (SMA) case study.³

Demonstration of safety and documentation of the drug's effectiveness are critical. Therefore, the benefit-risk assessment is integrated into FDA's regulatory review of investigational and marketing applications. In cases where serious risks are predictable, FDA may conclude a favorable risk profile if the drug clearly demonstrates direct and meaningful benefit on the most important clinical outcomes for a serious or life-threatening disease or it could be determined that the drug represents a specific important advantage over currently available therapies. The Draft Guidance for Industry – *Benefit-Risk Assessment for New Drug and Biological Products (September 2021)* discusses FDA's approach to benefit-risk assessment for new drugs and biologics and outlines their benefit-risk framework for new drug review. This framework is a multi-dimensional approach for identifying,

assessing, and communicating the important factors in FDA's benefit-risk assessment. The Agency considers several dimensions, including analysis of condition and the current treatment options, followed by product specificity for assessing benefit, and risk and risk management. There are two important elements to each dimension:

- 1) The evidence and uncertainties that are relevant to the analysis of condition, benefit-risk assessment, and current treatment options.
- 2) The conclusions and reasons based on the strength and potential significance of that evidence

The final benefit-risk overview integrates the evidence and uncertainties about a drug's benefits and risks and considers them in the context of the disease severity and current unmet medical needs.⁴

Regulatory Considerations for Gene Therapy and Rare Diseases

FDA takes into consideration that a higher degree of uncertainty exists for drug development programs studying rare diseases, as limitations in study size can limit precision in safety and efficacy characterizations. There could be greater regulatory flexibility in certain programs with clinical trials that have lower sample sizes or evaluation of sensitivity of effect.⁵ Especially in these cases, it can add tremendous value if sponsors initiate benefit-risk planning early in development and ensure frequent interactions with the Agency. It is important to note that benefit-risk assessment does not end with the approval of a drug. Benefit-risk assessment is a lifecycle approach, realizing that our understanding of the product's benefits and risks changes as new information becomes available.⁴ Development of gene therapy poses unique challenges and opportunities on benefit-risk assessment in children. Due to the nature of most diseases that are amenable to treatment with gene therapy, the potential promise of efficacy by correcting the underlying cause of disease mandates new paradigms for consideration. The success of ZOLGENSMA® (onasemnogene abeparvovec-xioi) is a particularly important example of paradigm shift. ZOLGENSMA® is an adeno-associated virus vector-based gene therapy indicated for the treatment of pediatric patients less than 2 years of age with spinal muscular atrophy with bi-allelic mutations in the survival motor neuron 1 (SMN1) gene (https://www.novartis.com/us-en/sites/novartis_us/files/zolgensma.pdf).

Table 1: 21 CFR 50 Subpart D

Category	Condition	Criteria	Parental Permission
21 CFR 50.51	Research not involving greater than minimal risk	a. Adequate provisions are made for soliciting the assent of the children and the permission of their parents or guardians as set forth in 21 CFR50.55	Permission from one parent may be sufficient
21 CFR 50.52	Research involving greater than minimal risk but presenting the prospect of direct benefit to individual subjects	a. The risk is justified by the anticipated benefit to the subjects; b. The relation of the anticipated benefit to the risk is at least as favorable to the subjects as that presented by available alternative approaches; and c. Adequate provisions are made for soliciting the assent of the children and permission of their parents or guardians, as set forth in 21 CFR50.55	Permission from one parent may be sufficient
21 CFR 50.53	Research involving greater than minimal risk and no prospect of direct benefit to individual subjects, but likely to yield generalizable knowledge about the subjects' disorder or condition	a. The risk represents a minor increase over minimal risk; b. The intervention or procedure presents experiences to subjects that are reasonably commensurate with those inherent in their actual or expected medical, dental, psychological, social or educational situations; c. The intervention or procedure is likely to yield generalizable knowledge about the subjects' disorder or condition which is of vital importance to the understanding or amelioration of the subjects' disorder or condition; and d. Adequate provisions are made for soliciting assent of the children and permission of their parents or guardians, as set forth in 21 CFR50.55	Permission must be obtained from both parents
21CFR 50.54	Research not otherwise approvable that present an opportunity to understand, prevent, or alleviate a serious problem affecting the health or welfare of children	a. The research presents a reasonable opportunity to further the understanding, prevention, or alleviation of a serious problem affecting the health or welfare of children; and b. The Secretary of DHHS or Commissioner of Food and Drugs for the FDA, after consultation with a panel of experts in pertinent disciplines (for example: science, medicine, education, ethics, law) and following opportunity for public review and comment, has determined either: 1. That the research in fact satisfies the conditions of 21 CFR 46.404 and 50.51, 46.405 and 50.52, or 46.406 and 50.53, as applicable, OR 2. The following: i. The research presents a reasonable opportunity to further the understanding, prevention, or alleviation of a serious problem affecting the health and welfare of children; ii. The research will be conducted in accordance with sound ethical principles; iii. Adequate provisions are made for soliciting the assent of children and the permission of their parents or guardians, as set forth in 21 CFR50.55	Permission must be obtained from both parents

The ability for a one-time treatment with ZOLGENSMA® to extend the lives of babies and allow them to continue reaching developmental milestones, is indeed a success for children with SMA, but there are also risks posed by gene therapy. There have been gene therapy treatments that have resulted in deaths in trials affecting children with Duchenne's Muscular dystrophy and X-linked myotubular myopathy (DMD and XMTM). Understanding the benefits and risks of gene therapy for vulnerable children is critical to understand and define during the

development process for these new innovative therapies. This manuscript helps to define the benefit-risk framework that should be considered for gene therapies.

Case Study: Spinal Muscular Atrophy

Spinal Muscular Atrophy is a group of hereditary disorders that affect the central nervous system, peripheral nervous system, and voluntary muscle movement (skeletal muscle). The most common form of SMA is caused by homozygous loss of function mutations of the Survival Motor Neuron 1 (SMN1)

gene on chromosome 5q.⁶ There are different types of SMA that are caused by mutations in the SMN1 gene that present with a wide range of impairment, from onset before birth with breathing difficulties at birth to mild weakness in adults. The most severe is SMA type 1, also called Werdnig-Hoffman disease or infantile-onset, with symptoms including hypotonia, diminished limb movements, lack of tendon reflexes, fasciculations, swallowing and feed difficulties and impaired breathing. Without any treatment, most children with SMA type 1 do not survive past two years of age due to respiratory failure.⁷⁻⁹ Spinal Muscular Atrophy type 2, also called Dubowitz disease, is an intermediate form of the disease that presents between ages 6 to 18 months with individuals being able to sit without support but unable to stand and walk. The progression of the SMA type 2 is variable and individuals live into adolescence or young adulthood. There are two milder forms, SMA type 3, also known as Kugelberg-Welander disease, and SMA type 4 which both have normal life expectancy. Individuals with SMA type 3 may present with some muscle weakening during childhood but often can walk and stand without assistance. Over the progression of the disease, individuals may lose those functions and require a wheelchair. Spinal Muscular Atrophy type 4 usually begins in early adulthood with individuals experiencing muscle weakness, tremors and mild breathing problems.¹⁰

Spinal Muscular Atrophy type 1 is an attractive candidate for gene therapy because it is a monogenic disease. Efficacy studies in mice that were treated intravenously with a self-complementary AAV9 (scAAV9) containing the SMN1 gene had a significant extension of life to 250 days compared to GFP treated animals that did not survive past 22 days.¹¹ In order to dose pediatric patients in a first-in-human study, 21 CFR 50, subpart D specifically 21 CFR 50.52 needed to be addressed (Table 2).

The preclinical safety and efficacy supported the risk benefit to proceed to a first-in-human study in SMA type 1, since these patients will not live past two. The first-in-human trial, AVXS-101-CL-101 (START, NCT02122952) was performed in symptomatic SMA type 1 patients carrying a two-allelic SMN1 mutation and two SMN2 copies. The START trial was an open-label study of Onasemnogene abeparvovec (ZOLGENSMA®) delivered via IV into 15 infants to evaluate safety and efficacy. The trial was initiated with a low dose in 3 infants and dose escalated to a higher dose, enrolling an additional 12 infants. At 20 months of age, all patients in the cohort (n = 15) were still alive without permanent ventilation. The CHOP INTEND score in the high dose cohort increased from a baseline of 9.8 points at 1 month to 15.4 points at 3 months.¹² The prospect for benefit was realized with the START trial and a Phase 3 trial, CL-303 (STRIVE-US, NCT03306277) was subsequently initiated.

The Phase 3 clinical trial of ZOLGENSMA®, called STRIVE, enrolled infants with SMA type 1, the most severe form of the disease, who were diagnosed before the age of six months and had two copies of the genetic mutation that causes SMA. Twenty-two (22) infants were eligible and treated with a one-time IV infusion. The trial's primary endpoint was the proportion of infants who were alive and did not require permanent ventilation at 12 months of age. A significantly higher proportion of infants in the treatment group survived without permanent ventilation compared to the natural history external control group. Additionally, the treatment group showed significant improvements in motor function and overall survival compared to the control group.¹³ Based on the results from the Phase 1 and Phase 3 trials, ZOLGENSMA® was granted priority review and accelerated approval by the U.S. Food and Drug Administration in May 2019, becoming the first gene therapy for SMA to be approved.

Table 2: 21 CFR 50 Subpart D

21 CFR 50.52	Considerations
The risk is justified by the anticipated benefit to the subjects;	In SMA type 1, without intervention, patients will die by the age of 2 years old 7-9
The relation of the anticipated benefit to the risk is at least as favorable to the subjects as that presented by available alternative approaches; and	The preclinical safety and efficacy supported the benefit-risk to proceed to a first-in-human study in the most severe form of SMA, SMA type 1, since these patients will not live past two. ¹¹
Adequate provisions are made for soliciting the assent of the children and permission of their parents or guardians	SMA type 1 affects infants, so assent is not possible. Parents provided permission to join the trial.

The regulatory development of ZOLGENSMA® utilized a first-in-human pediatric trial and subsequent pivotal trial to accelerate the approval of a one-time treatment of the most severe form of SMA. Currently, additional SMA trials are being performed to assess a different route of administration (STRONG, NCT03381729) and also treatment of the pre-symptomatic SMA type 1 and 2 (SPR1NT, NCT03505099).¹⁴

Case Study: Pediatric Neurodevelopmental and Inborn Errors of Metabolism Disorders

¹⁵⁻¹⁷To develop the benefit-risk calculus for a first-in-human trial in pediatric participants with neurodevelopmental disorders affecting children and adults, several factors need to be assessed including the ethical framework as it relates to 21 CFR 50, subpart D specifically 21 CFR 50.52, the Agency’s current thinking on prospect of direct benefit, and the precedence of AAV gene therapies being studied in a pediatric population in advance of adults.

The components of a benefit-risk calculus for first-in-human gene therapy treatment for pediatric patients needed to integrate the ethical framework underlying investigation in children under 21 CFR 50.52,¹⁸ as well as consideration of

the Draft Guidance for Industry, Sponsors, and IRBs - *Ethical Considerations for Clinical Investigations of Medical Products Involving Children*. This regulation mandates that because the gene therapy treatment poses more than minimal risk to children, the gene therapy treatment needs to demonstrate that it offers the prospect for direct benefit.

Table 3 references the salient points from 21 CFR 50.52 authorized by statute for inclusion of a pediatric population in a first-in-human trial in which the disease affects both children and adults. The benefit data can often be generated from nonclinical studies to support the prospect of direct benefit. There is precedence for initiating gene therapy clinical trials in a pediatric population in diseases that impact both children and adults. Examples of FDA cleared trials in children as first-in-human trials before inclusion of adults suffering with the same disorder are listed in Table 4.

The FDA and the Duke Margolis Center for Public Health recently published the Agency’s latest thinking on the prospect for direct benefit in pediatrics.¹⁹ The three potential criteria for evaluating an investigational product in children in lieu of adults are described in Table 5.

Table 3: 21 CFR 50 Subpart D

21CFR50.52	Considerations
The risk is justified by the anticipated benefit to the subjects;	The risk justification is based on the strong efficacy and safety profile in nonclinical studies. The safety monitoring procedures incorporated into the first-in-human trial consider available evidence of known risks associated with other gene therapy studies and take this information into consideration to ensure an appropriate benefit-risk balance.
The relation of the anticipated benefit to the risk is at least as favorable to the subjects as that presented by available alternative approaches; and	Patients have no disease modifying treatments available. Targeting a pediatric population through early intervention in the course of disease progression offers the potential to avoid long-term complications and fundamentally alter the disease trajectory. Additionally, well designed nonclinical studies assessing the efficacy and safety of the route of administration and age of administration are necessary to form basis for potential benefit for pediatric patients.
Adequate provisions are made for soliciting the assent of the children and permission of their parents or guardians	Adults and children cannot provide consent because they are neurocognitively impaired and exhibit minimal or no communication skills. While children are not capable of providing assent, the protocol should provide appropriate information to elicit informed consent from caregivers to satisfy 21 CFR 50.55.

Table 4: First-in-Human Gene Therapy in Children with Diseases that Affect Both Populations

Disease	Clinicaltrial.gov Identifier
Duchenne Muscular Dystrophy	NCT05096221 NCT05429372 NCT03362502 NCT03368742 NCT03368742
Mucopolysaccharidosis I	NCT03580083
Mucopolysaccharidosis IIIA	NCT03612869
Giant Axonal neuropathy	NCT02362438
Hunter syndrome	NCT04571970 NCT03566043
GM1 Gangliosidosis	NCT04273269 NCT03952637
GM2 Gangliosidosis	NCT0479823
Krabbe Disease	NCT04771416 NCT04693598

Table 5: Ethical Framework Underlying Prioritization of Pediatric Participants for the First-in-Human Trial

Criteria	Considerations
Studying adults first is infeasible	The probability of direct benefit is limited by cumulative and irreversible sequelae developing from early adolescence to adulthood. The efficacy endpoints of the first-in-human trial may not be achievable in adults.
Studying adults is uninformative to the pediatric population; adult safety and efficacy cannot be extrapolated to children ^a	The treatment response in adults does not predict the treatment response in children and therefore will not obviate the need to perform clinical studies in children. Initiation of the first-in-human in adults will not allow extrapolation of evidence to pediatric participants with RTT. Neither an appropriate biomarker nor a clinical endpoint demonstrates an anticipated direct benefit to the adult or extrapolation to a prospect of direct benefit to pediatric patients exists.
Studying adults is unethical because of unjustified risks	The benefit-risk calculus is substantially less favorable in adults versus children due to the cumulative irreversible sequelae with limited opportunity for benefit and potentially higher safety risk in a first-in-human trial. One of the ethical justifications for including adults in lieu of children is – as a general matter – their ability to autonomously decide about their participation in clinical research and to provide informed consent for themselves.

^a ICH E11(R1) pediatric extrapolation guideline: “an approach to providing evidence in support of effective and safe use of drugs in the pediatric population when it can be assumed that the course of the disease and the expected response to a medicinal product would be sufficiently similar in the pediatric target and reference (adult or other pediatric) population.” Legal definition of extrapolation of pediatric efficacy in the US: “If the course of the disease and the effects of the drug are sufficiently similar in adults and pediatric patients, [FDA] may conclude that pediatric effectiveness can be extrapolated from adequate and well-controlled studies in adults, usually supplemented with other information obtained in pediatric patients, such as pharmacokinetic studies.” (21 CFR §355c)

The FDA generally has defined prospect of direct benefit based on evidence to support the proof of concept, typically derived from multiple data sources (e.g., *in vitro* mechanistic studies, *in vivo* studies in translationally relevant animal disease models, clinical studies in adults if appropriate, or previous studies in children), and on the structure of the study intervention (e.g., dose selection and duration of treatment as specified in the clinical protocol). The balance of nonclinical data must support the safety of the proposed administration

to a pediatric subject for the proposed paradigm to be justified from analysis of the benefit-risk calculus.

The established unmet medical need supports intervention in pediatric participants to avoid long-term complications and ameliorate disease course. Correction of defective gene function early in the course of disease may maximize the probability of prospect of direct clinical benefit to study participants by correcting a key epigenetic regulator of neurodevelopment before the

accumulation of irreversible clinical sequelae occurs. Early correction offers the highest probability of a prospect of benefit, addressing early complications compromised during the initial period of rapid regression and identified as central concerns of caregivers. A trial design should be directly protective of the safety of the human pediatric subject through appropriate safety monitoring by an independent DSMB and the proposed long-term follow-up study. The pediatric trial should be conducted with outcome measures to assess whether the study drug is benefitting the individual child and to support judgments about prospect of direct benefit to guide subsequent studies assessing how a child feels, functions and survives.

Conclusions

The paradigm of pediatric drug development can be multi-dimensional as evidenced by the broad overview presented here. The statutory requirements to study children in clinical trials are influenced by the nature of the disease that is currently under study and needs to be

personalized. Shirkey has noted that “If we are to have drugs of better efficacy and safety for children, those responsible for childcare will have to assume this responsibility for developing active programs of clinical pharmacology and drug testing in infants and children. The alternative is to accept the status of “Therapeutic Orphans” for their patients.”²⁰ The mandate of the 21st century is to heed these words; there is no better evidence that the advances in pediatric drug development in gene therapy have been heralding and heeding this mandate.

Conflicts of Interest Statement

All authors are employees of Neurogene Inc. and subject to receipt of stock grants when awarded. There are no conflicts of interest in regard to this manuscript.

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