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EDITORIAL

Current Landscape of Patients with Metastatic Cancers in the Philippines

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ABSTRACT

Globally, cancer imposes an extensive burden in terms of both epidemiology and financial adversity. Treating cancer remains a challenge despite outstanding development in the field of molecular oncology. The introduction of sophisticated imaging and diagnostic technologies and novel targeted therapies are leading to expensive treatment which is unaffordable to most patients. These challenges strain the already weak healthcare and economic infrastructure of the low- and middle-income countries, where resources are already constrained and access to health care is suboptimal. Thus, it is critical to focus on the prevention strategies that intend to control the rising burden of cancer. Screening programs have long been proven to be cost-effective in reducing cancer mortality by detecting malignancies at earlier asymptomatic stages and thus should be on top priority in the public health agenda of the Philippines. This review paper aims to explore the status of metastatic cancers in the country, including its epidemiology, the current diagnostic and treatment landscape, and future directions to reduce the cancer burden.

Keywords: Metastatic cancer, Cervical, Colorectal, Liver, Breast, LMICs, Philippines, Insurance



Abbreviations

ACTION - Association of Southeast Asian Nations Costs in Oncology **CBE** – Clinical Breast Examination COVID-19 - Novel Coronavirus Disease - 2019 CRC – Colorectal Cancer EGFR – Epidermal Growth Factor Receptor FOBT – Fecal Occult Blood Test gFOBT – guaiac Fecal Occult Blood Test HBV – Hepatitis B Virus HER2 –Human Epidermal Growth Factor Receptor 2 HICs – High Income Countries HPV – Human Papilloma Virus LMICs - Low- and Middle-Income Countries NICCA – National Integrated Cancer Control Act NSCLC - Non-Small Cell Lung Carcinoma PESO - Philippine Costs in Oncology WHO – World Health Organization

Introduction

A cancer diagnosis imposes significant burden to the patient, the family, and the society. This includes not only physical and emotional difficulties but also psychological and financial challenges. The burden is even greater for patients diagnosed with metastatic cancer. This paper explores the current landscape of patients with metastatic cancers in the Philippines and presents some recommendations to address the identified challenges.

Present Epidemiology

There are limited studies on the epidemiology of metastatic cancers in the Philippines. In the Association of Southeast Asian Nations Costs in Oncology (ACTION) Study which looked into the between catastrophic association health expenditure and 12-month mortality among patients with cancer in Southeast Asian countries involving 9,513 respondents, the prevalence of metastatic cancer was 24%.¹ On the other hand, in the Philippine Costs in Oncology (PESO) study which examined the economic impact of cancer on Filipino patients involving 909 respondents, it was noted that 20.7% had metastatic cancer.²

The top three cancers in terms of incidence in the Philippines according to 2022 data from the World Health Organization (WHO) and GLOBOCAN are cancers of the breast (17.5%), lung (12.6%), and colorectum (11%).³

For patients with breast cancer, studies show that the incidence of metastatic disease ranges from 11-31%.⁴⁻⁷ For lung cancer, data from the registry of the Lung Center of the Philippines for the year 2000 - 2008 shows that among 7,389 patients, 64.8% have been diagnosed with metastatic disease.⁸ For colon cancer, two studies show that 33 - 37% of patients present with metastatic disease.⁹⁻¹⁰

The Philippine statistics show that among patients with breast and colon cancer, one-third are diagnosed with de novo metastatic disease while patients with lung cancer have metastatic disease upon initial consult approximately two-thirds of the time. These numbers are much higher than the incidence rates in developed countries which document metastatic disease in 6%, 20%, and 55% of breast, colorectal, and lung cancers respectively.¹¹

Compared to developed regions, the incidences of mortality and financial catastrophe in the Philippines resulting from cancer are high.¹ GLOBOCAN data shows mortality rates for breast, lung, and colorectal cancer in the Philippines are high at 36.5%, 88.9%, and 54% respectively.³ In contrast, mortality rates from developed regions such as the USA are only 16.8% for breast, 60.6% for lung, and 37.2% for colorectal.¹² Based on their clinical practice, the oncologists imply that multiple factors such as delayed cancer detection, geospatial limitations precluding access to specialists, large out-of-pocket treatment expenses, and suboptimal healthcare infrastructure contribute to the increased risk of adverse outcomes among low- and middle-income countries (LMICs).

Moreover, social conditions resulting from the COVID-19 pandemic have worsened an already burdensome situation. Movement and travel restrictions that limit access to hospitals, heightened economic strains from prolonged unemployment, and highly congested hospital facilities ultimately resulted to further delays in cancer care. These care gaps significantly affect the patient's chances of survival and their quality of life.

Current Diagnostic and Treatment Landscape

According to the clinicians' practice, one of the greatest challenges in the management of metastatic cancer patients in the Philippines is the patients' inequitable access to multidisciplinary team conferences, palliative radiation therapies, life-prolonging systemic chemotherapeutic or targeted drugs, and palliative and supportive care. In a country with high rates of out-of-pocket expenses resulting from suboptimal health and cancer care infrastructure, financial difficulty is often faced due to the disease or its associated morbidities.

In 2015, the ACTION study, which involved low- and middle-income countries including the Philippines,

reported that 48% of the households with a member newly diagnosed with cancer faced financial catastrophe within the first year of treatment.¹ The financial catastrophe was defined as out-of-pocket costs of at least 30% of household income spent on treatment within the year of any cancer diagnosis.¹

Subsequently, the Philippine Costs in Oncology (PESO) study was conducted using the Philippine data set from the ACTION study to investigate the risk of financial catastrophe among Filipinos in the setting of a newly diagnosed cancer. PESO reported that 40.6% of households faced financial catastrophe after a cancer diagnosis.² This study highlighted the suboptimal government support for Filipinos in covering the costs necessary for the basic treatment of patients with cancer.²

Multiple studies from Asia reported that even patients with universal health coverage schemes faced financial adversities owing to cancer treatment and care. At least 25% of patients with cancer in Thailand reported high out-of-pocket expenses. Furthermore, up to 75% of these patients in India reported out-of-pocket expenses.¹³

In the US population, Medicare beneficiaries with newly diagnosed cancer incurred out-of-pocket expenses that were 23.7% of their household income. Around 10% of these beneficiaries incurred expenses that were more than 60% of their household income, and over 40% of these expenses were due to hospitalizations.¹⁴ In another study from the USA which involved 1,202 adult cancer survivors, 20.4% of the survivors experienced financial hardships.¹⁵ The magnitude of financial hardships witnessed by the HICs is less compared to the LMICs.

In 2015, there were 19 anti-cancer medications that were not included in the WHO's list of essential medicines: Lapatinib, pertuzumab, and trastuzumab emtansine (TDM-1; breast cancer); erlotinib, gefitinib, afatinib (EGFR-mutated NSCLC), (ALK/ROS1 crizotinib rearranged NSCLC); cetuximab and panitumumab (RAS/ RAF wild-type colorectal cancer); sunitinib, pazopanib, axitinib, sorafenib, everolimus and temsirolimus (renal cell cancer); ipilimumab and vemurafenib (cutaneous melanoma) and abiraterone and enzalutamide (castration-resistant prostate cancer). In most LMICs, these medicines were not frequently available at lower costs. In some countries, it was not available at all due to suboptimal accessibility or nonapproval by national regulatory agencies. Contrarily, higher out-of-pocket expenditures were less frequently experienced by the population of

HICs since these medications were included in the national formulary.¹³

In response to this problem, the Philhealth Zpackage benefit program was created by the Philippine Department of Health to help reduce the cost of cancer treatment. The current existing programs finance the treatment of patients with early-stage or locally advanced breast or colorectal cancers. Unfortunately, patients with metastatic cancers are excluded from the program, resulting in limited therapeutic options for this cohort. While the Philhealth Z-package program undoubtedly has benefitted many Filipino patients afflicted with non-metastatic cancer, a significant proportion of metastatic patients are profoundly lacking in support in a time when life-prolonging medicines are available.¹⁶⁻¹⁷

Other funding sources for patients with metastatic cancers are from charitable foundations and government offices such as the Andres Soriano Foundation, Philippine Cancer Society, Philippine Charity Sweepstakes Office, Philippine Amusement and Gaming Corporation, Department of Social Welfare and Development, and the offices of government officials and politicians.¹⁸ Based on the data gathered from clinicians' practice, once the patient's application for cancer treatment funding is approved, they can receive between 10,000 to 20,000 PHP (approximately 200-400 USD) every 3 months on the average. This is a relatively large amount for the underprivileged but only a minute fraction of the total cost of comprehensive cancer care. This financial barrier significantly contributes to health inequity as evidenced by the inability of the majority of Filipino patients with cancer to avail novel diagnostic and treatment options such as genetic testing, immunotherapy, and other targeted treatments.

In the Asian population, high levels of pathogenic mutations of epidermal growth factor receptor (EGFR) are observed in up to 50% of patients with advanced NSCLC. There is an evident need for EGFR-targeted therapy with tyrosine-kinase inhibitors in these patients. However, the dearth of molecular testing is a hindrance to the appropriate use of these therapies. A global survey-based study reported that only 40% of 49 countries have access to EGFR testing. An uneven availability was reported in Southeast Asian countries, where the testing facilities were available only in selected centers across the countries.¹³

One study shows that in actual practice, only 68% of Filipino medical oncologists do EGFR testing in patients with lung adenocarcinoma. The most cited barrier to the standard use of biomarkers is financial constraints which have been encountered

95% of the time.¹⁹ Knowing the significant benefits of targeted treatment, including improved progression-free and overall survival rates with enhanced quality of life, it is truly unfortunate for Filipino cancer patients to be denied access.

Lack of resources to perform a timely diagnosis of cancer is a major hindrance to optimal cancer care. Access to cancer prevention programs and early diagnosis are substandard in many regions of the world. The appalling quality of cancer registries in LMICs results in an evident knowledge deficit and adversely impacts the delivery of suitable cancer care.²⁰

The burden of lung cancer in Asian countries is responsible for nearly 20% of cancer mortality. Asian countries also have the highest global rates of EGFR mutations. Therefore, the availability of quality and effective EGFR-targeted therapies is of public health interest. In places where EGFRtargeted therapies are indeed available, the unaffordability or availability of these therapies at exorbitant costs results in calamitous personal health expenses.¹³

In a survey-based study, pertuzumab was not available in 3 out of 18 Asian countries.¹³ As per the clinical trial data, this is speculated to have a serious impact on HER2-overexpressing advanced breast cancer patients wherein they experienced the loss of approximately 15.7 months of median survival.²¹

The inability to maximize the advancements in cancer diagnostics and treatment clearly has implications for patient outcomes. In fact, one study reports that the breast cancer five-year survival rate of populations from economically developing Asian countries such as the Philippines is estimated to be about 50% or less compared with the 75% five-year survival rate of patients from more progressive nations such as Singapore, South Korea, and some parts of China.²²

Access to affordable cancer treatment using radiotherapy, targeted therapy, and chemotherapy is yet another major encumbrance of global cancer control. Furthermore, the scarce availability of healthcare professionals is a tremendous challenge that contributes to gaps in cancer healthcare. In a comprehensive survey of 93 countries, around 27 countries (25 in Africa and 2 in Asia) had one clinical oncologist for every >1000 new cases of cancers. In Honduras, there are fewer than 20 oncologists for an 8 million population. In Ethiopia, there are 4 oncologists for more than 80 million people. Improving the availability of clinical oncologists may not lead to improved quality of cancer care. Nonetheless, it can lead to easier access to trained healthcare professionals which will have a positive impact on the cancer dynamics of society.²⁰ In Asia, the mortality-to-incidence ratio was >70% in five countries. None of the countries in Europe or America had a ratio of >70%. In Africa, the mortality-to-incidence ratio was >70% in 21 countries. The mortality-to-incidence ratio is closely related to the economic and social development status of the country.²⁰

One review shows that over two-thirds of cancer mortalities are in LMICs, and this proportion is expected to increase in the coming years. Moreover, LMICs account for 80% of disabilityadjusted life-years (DALYs) lost to cancer globally -an alarming number for global health inequity from a cancer care perspective.²³

One of the most important aspects in reducing cancer mortality is the availability and access to innovative and life-saving cancer drugs.²⁴ In studies that analyze the global consumption of novel cancer agents, there are apparent and unfortunate discrepancies that highlight health inequity in cancer care. Access to new cancer medicines is conveniently utilized by Western countries like the US and Europe, while the majority of Filipinos have limited access to innovative cancer care due to a multitude of factors such as underfunded healthcare systems, high cost of treatments, and complex sociocultural dynamics.

With regards to palliative and supportive care in the country, up to 75% of patients with cancer still suffer from inadequate pain relief. And this is primarily due to a hindered access to palliative care because of limited specialist workforce, high out-of-pocket costs, and low opioid availability.²⁵

Finally, the role of multidisciplinary team (MDT) care in the care of the Filipino cancer patient is an aspect of care that has yet to be fully realized in terms of national level adoption. MDTs or multidisciplinary care has been growing in its application, with special benefit for tumor types with multiple available treatment paradigms and complex decision-making considerations.²⁶

However, low- and middle-income countries have been seen to have challenges in activating multidisciplinary teams, leading some to propose innovative methodologies in approaching MDT enablement.²⁷ In the Philippines, it is unfortunately not routinely available in most hospitals treating patients with cancer and may be costly to activate.²⁸⁻²⁹ Clinicians experience in their practice mirror the experience of other LMIC,²⁷ where scarcity of experienced specialists, fragmentation of the healthcare referral systems, and limited human resources, remain barriers to MDT adoption. Although local specialist societies including, but not limited to medical oncologists, radiation oncologists, and surgeons and multispecialty societies, are persistent in their encouragement of their members to establish practice of MDT in their institutions.

Future Directions

Optimal management of metastatic cancers requires a holistic and patient-centric approach. While systemic treatment comprises an important aspect of management, other concepts such as palliative care, pain management, nutrition, and the patient's spiritual and psychosocial well-being remain to be key components that are often deprioritized. A multi-disciplinary approach in cancer care, to include cooperation from comanaging subspecialties like surgical and radiation oncology, palliative care, and mental health specialists provide more integrated modalities of treatment that are tailored to the patient's needs and desires during this course of disease.

Moreover, cancer screening and prevention strategies would significantly help reduce the incidence and mortality due to metastatic cancers.³⁰ However, such programs are sorely lacking in the Philippines.

PREVENTION STRATEGIES FOR CERVICAL AND LIVER CANCER

Around 26% of cancers in LMICs are attributed to infection. The implementation of vaccines against Hepatitis B virus (HBV) and Human papilloma virus (HPV) is a crucial step to protect the population of LMICs against major cancers.³¹ Vaccination with HPV is a cost-effective preventive measure for cervical cancer. However, implementing these vaccination programs in LMICs is economically challenging.³²

HPV vaccination has been implemented in several other sub-Saharan African countries like Botswana and Zambia, despite various challenges. Strong commitment from the national governments along with improved community awareness has resulted in high vaccine coverage in these countries.³² Overcoming the social challenges has been proven achievable by Rwanda despite being one of the LMICs in the world. Rwanda successfully implemented the HPV vaccination program that led to the immunization of more than 96% of eligible girls. This feat was a result of community and government leadership combined with vaccine manufacturer support and extensive social mobilization.³³ In 1984, the government of Taiwan launched a national HBV vaccination program for

infants. The implementation of the universal HBV vaccination program demonstrated that the surface antigen of HBV carrier prevalence decreased from 15-20% to <1%. Importantly, a decrease from 0.67 to 0.19 per 100 000 children was observed in the annual incidence of liver cancer.³¹

PREVENTION STRATEGIES FOR BREAST CANCER

In LMICs, two-thirds of breast cancer cases are detected at the advanced stage. Preventive strategies that employ early detection methods of breast cancer like screening through mammography, clinical breast examination and breast self-examination should be practiced.³¹

A randomized controlled trial of clinical breast examination (CBE) for breast cancer screening was conducted in Manila in 1995. However, compliance with referral among women who were detected to have a breast lump was only 21%. Additionally, attempts made to improve compliance were not successful owing to which the trial was discontinued. Mammography screening is expensive and utilizes manpower resources because of which it is less feasible in most LMICs.³⁴ On the contrary, other Asian countries have shown benefits of conducting CBE. A randomized clinical trial was conducted in India to assess the use of triennial CBE in reducing the rate of advanced breast cancer and associated mortality. In this trial, 115,652 women between the ages of 30-69 were randomly assigned to receive either CBE or no screening. Trained community workers functioned as a liaison between healthy women and physicians and conducted the CBE. It was reported that more cases of early-stage breast cancers were detected in the CBE group versus the group that underwent no screening (18.8 vs 8.1 per 100,000 women, respectively).³⁵

The Philippine Department of Health has established the Breast Cancer Control Program (BCCP) which is a nationwide anti-breast cancer program to create awareness by the amalgamation of public information, health education, and treatment into the community health structure. However, the implementation of this program has been suboptimal with only 5.6 mammography machines available per 10,000 cancer patients.³⁶

PREVENTION STRATEGIES FOR COLORECTAL CANCER

Screening for colorectal cancer (CRC) is commonly performed with a fecal occult blood test (FOBT). The most widely used FOBT is based on a biochemical test called the guaiac test (gFOBT).³⁷ A study conducted in Minnesota observed a 33% reduction in colorectal cancer mortality in patients who underwent gFOBT screening followed by colonoscopy. The gFOBT was performed yearly in these patients. Additionally, the study showed that the reduction in mortality was 21% if the gFOBT was performed at 2-year intervals. A similar study conducted in the UK reported that there was a 13% reduction in CRC mortality.³⁷

However, implementing the CRC screening program is possible only in economically developed countries.³⁸ Some developed countries like the US, Japan, France, and Iceland have witnessed a reduction in the incidence and mortality of CRC owing to the implementation of successful prevention and treatment programs.³⁸⁻³⁹

A review was conducted to assess the implementation of CRC screening interventions in LMICs. The review found that the major challenges to the implementation were the infrastructure of the health care system, financial resources, government commitment, staff resources, and training, and knowledge about CRC and screening.⁴⁰

Thus, a multi-pronged approach to address the problem is needed: legislation and effective implementation, a collaboration between the government and private sector, widening of insurance coverage, and education on health and financial literacy among others.

INSURANCE COVERAGE IN THE PHILIPPINES

In February 2019, the Universal Health Care Bill was signed into law as part of the massive reforms in the Philippine health sector. This bill automatically enrolls all Filipino citizens into the National Health Insurance Program (PhilHealth). The National Integrated Cancer Control Act (NICCA) was also signed in the same month. This law aims to improve cancer survivorship by strengthening essential programs such as the establishment of a Philippine Cancer Center and Regional Cancer Centers across the archipelago.¹⁸

Furthermore, the law tackles the present financial catastrophe being experienced by most Filipino patients with cancer, by availing the cancer assistance fund to help pay for treatment, expanding PhilHealth benefit packages in cancer, training more oncology professionals, and supporting bigger cancer awareness campaigns.¹⁸

Apart from the enforcement of policies that improve the provision of health care, additional efforts may be done to further curb financial toxicities resulting from a cancer diagnosis. The introduction of financial navigation programs that focus on financial literacy, optimizing health insurance, and connecting patients to available financial resources may be helpful to combat the financial impact of this disease.⁴¹

Conclusions

Cancer is recognized to be one of the leading causes of morbidity and mortality worldwide, with LMICs suffering disproportionately in terms of outcomes and access to cancer care.⁷ With the 30-40% incidence of metastatic cancer in the Philippines, the de-prioritization of this cohort from government policies that ensure access to standardof-care medicines need re-evaluation. Although metastatic cancers are generally incurable, patients may still remain functional and productive with a relatively good quality of life if their disease is controlled with medications. Several studies have already shown that with the advent of novel treatment modalities, control of the patients' cancer is achievable, prolonging their survival and delaying tumor progression significantly.⁴²⁻⁴⁶ The effective use of telehealth services has been spurred during the COVID-19 pandemic in many

countries. The role of telehealth services could be expanded to providing cancer care and palliative care services to the patients in LMICs.⁴⁷ Practical solutions to control the cost of cancer treatment for both payers and patients should be devised. Several factors with respect to patients, care providers, the pharmaceutical industry, and policymakers should be addressed to find a reasonable solution that will help tackle the problem of high costs leading to financial adversity.⁴⁸

In terms or research, the NICCA can significantly provide policy-changing data through the establishment of cancer registries. The generation of data not only regarding cases of cancer but also the availability of cancer services from diagnosis, treatment, up to palliative and supportive care would also help the government streamline their plans to address the geographical inequalities brought about by the archipelagic nature of the country.

Additionally, cancer prevention programs through education and awareness campaigns are a crucial part of the armamentarium to fight against cancer. Current evidence has shown that successful implementation of these programs can prove instrumental in reducing both the incidence of cancer and mortality. However, a critical issue that warrants attention is the adherence to these programs.⁴⁹

We have always been fighting against discrimination and inequality. Perhaps it is about

time that Filipino patients with metastatic cancer to be given a fighting chance.

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